

# Local Government Reorganisation - Joint Scrutiny Committee

## Draft Terms of Reference

### 1. Purpose

- 1.1 Mendip District Council, Sedgemoor District Council, Somerset County Council, Somerset West and Taunton Council and South Somerset District Council (“the Constituent Councils”) are proposing to form a Joint Scrutiny Committee, known as the Local Government Reorganisation Joint Scrutiny Committee (“JSC”) to provide overview and scrutiny of the Local Government Reorganisation (“LGR”) Implementation Plan and LGR Implementation Budget in relation to the implementation of a single unitary council (Somerset Council) for Somerset on 1 April 2023.
- 1.2 The establishment of Somerset Council as the single unitary council is set out in the Somerset Structural Changes Order 2022 which further defines the functions and responsibilities of the County Council’s Executive and the Implementation Team.

### 2. Governance

- 2.1 The JSC will act as a Joint Committee under s 101 and s 102 Local Government Act 1972 and as an overview and scrutiny committee under s 21 Local Government Act 2000 (as amended).

### 3. Scrutiny Function

- 3.1 The JSC will provide the joint overview and scrutiny function for LGR and the Constituent Councils will be asked to delegate the overview of the LGR Implementation Plan and LGR Implementation Budget to the JSC. This will be to the exclusion of the Constituent Councils own overview and scrutiny arrangements.

### 4. Roles, Duties and Responsibilities

- 4.1 The role of the JSC will be to exercise the overview of the LGR Implementation Plan and LGR Implementation Budget on behalf of the Constituent Councils in accordance with the powers outlined in S21 Local Government Act 2000 to include:-

- Developing a forward work programme of activities.
- Reviewing or scrutinising decisions made, or other action taken by the County Council's Executive and the proposed LGR Implementation Board.
- Seeking reassurance and considering whether the County Council's Executive and the proposed LGR Implementation Board is operating in accordance with the implementation plan for LGR and is being managed effectively.
- Holding the County Council's Executive and the proposed LGR Implementation Board to account by providing critical challenge to ensure that it provides the high-level strategic direction for the implementation of the new unitary Council.
- Reviewing progress in relation to the implementation plan and identifying to the County Council's Executive and the proposed LGR Implementation Board barriers to progress, best practice and possible improvements.
- Scrutinising the level of requests to be made to each Constituent Council for allocation from their revenue and capital allocations to support delivery of the implementation plan.
- Scrutinising the form, function, and constitution of the proposed local community networks (LCNs).
- Scrutinising the plans to align existing LGR related change activities cross the Councils.
- Scrutinising the development of the Somerset Council's annual budget 2023/24 and the associated medium term financial plan.
- Scrutinising the development of policies and protocols for Somerset Council and across the Constituent Councils for use during the transition period.

## **5. Membership / Substitute Members**

5.1 The JSC will be made up of 16 members drawn from the overview and scrutiny members of the Constituent Councils as follows:

- Somerset County Council (8 members)
- Somerset West and Taunton Council (2 members)
- South Somerset District Council (2 members)
- Sedgemoor District Council (2 members)
- Mendip District Council (2 members)

It is proposed that the relevant overview and scrutiny committee of each Constituent Council nominates members from their membership to the JSC. Any subsequent appointments or nomination of substitutes is a matter for the Chair of the respective overview and scrutiny committee of each Constituent Council.

- 5.2 Political proportionality will apply to those appointments (and to that of any substitute) and the political representation should represent the political make up of each of the Constituent Councils.
- 5.3 Each member will have one vote.
- 5.4 Executive members of the Constituent Councils are precluded from sitting as members of the JSC.
- 5.5 The Chair of the relevant overview and scrutiny committee of each Constituent Council may appoint an overview and scrutiny member to act as a substitute where one of their members is unable to attend a meeting of the JSC. Substitutions may only be made on a meeting by meeting basis and if the appointed member(s) is unable to attend a meeting of the JSC. Any substitutions must be notified to the Scrutiny Officer of the Administering Council (as defined in Paragraph 9.1. below) ("the Scrutiny Officer") by 9.00am on the day of the relevant meeting.
- 5.6 Reflecting the importance of engaging with stakeholders across Somerset, the JSC will be able to invite representatives to meetings where it considers that they will contribute to the delivery of an effective scrutiny function.

## **6. Term**

- 6.1 The Term of the JSC shall end on 31 March 2023 or earlier in the event of a decision of the five Constituent Councils to end the joint scrutiny arrangements.

## **7. Work Programme**

- 7.1 The JSC will maintain a work programme of activities. Constituent Council scrutiny committees may ask the JSC to consider matters for inclusion in the work programme. The final decision will be a matter for the JSC.

## **8. Reporting Arrangements**

- 8.1 The work and recommendations of the JSC will be reported to the proposed LGR Implementation Board and County Council's Executive as necessary. Members of the JSC may make reports to their own Constituent Councils in accordance with their own governance procedures.

## **9. Meetings, agendas, reports and minutes**

- 9.1 The administering Constituent Council shall be Somerset County Council ("the Administering Council").
- 9.2 The Administering Council shall appoint a statutory scrutiny officer ("the Statutory Scrutiny Officer") as defined in S9FB Local Government Act 2000. The scrutiny officers from the other Constituent Councils shall work with the Statutory Scrutiny Officer in supporting the JSC.
- 9.2 The overview and scrutiny process will be open and transparent in accordance with the Local Government Act 1972 and meetings will be held in public (unless the JSC agree to exclude the press and public for part of the meeting) and accessible online to ensure increased transparency.
- 9.3 The agenda and supporting papers will be published by the Administering Council and circulated at least five clear working days in advance of meetings.
- 9.4 The minutes of any meetings will be published on the Administering Council's website and circulated to the other Constituent Councils as soon as practicable. The JSC will operate in accordance with the constitution of the Administering Council. The Constituent Councils (with the

exception of the Administering Council) will each provide a link to the agendas and minutes of the JSC on its website.

## **10. Frequency of meetings**

10.1 The date, time and venue of meetings will be fixed in advance by the JSC, and a schedule of meetings agreed at its inaugural and/or subsequent meetings. The JSC will meet approximately every 8 weeks. Dates will be published on the website of the Administering Council. Additional meetings may be convened at the request of the Chair or Vice Chair.

## **11. Venue**

11.1 Meetings of the JSC will take place in a number of locations across the County of Somerset and will be rotated around the Constituent Councils.

## **12. Election of Chair and Vice Chair**

12.1 The Chair and Vice Chair will be elected at the first meeting of the Committee by members of the JSC. The Chair will be appointed from the District Council membership and the Vice Chair shall be a County Council member. In the absence of the Chair and Vice Chair, the meeting will elect a chair for that meeting.

## **13. Quorum**

13.1 The quorum of the JSC shall be 9, including members from at least four of the five Constituent Councils.

## **14. Declarations of interest**

14.1 JSC members are subject to the Code of Conduct for elected members adopted by the Constituent Council that nominated them including the requirement to declare relevant interests at formal meetings of the JSC.

## **15. Voting**

- 15.1 Recommendations will generally be reached by consensus, but if a vote is required it will be by a simple majority of all members physically present at the meeting. Where there are equal votes the Chair of the meeting will have a second or casting vote.

## **16. Duty to attend, cooperate and respond**

- 16.1 The JSC may require by invitation relevant members of the County Council's Executive, LGR Implementation Board and/or the Chief Executive Chair of the Implementation Team to appear before it to explain (in relation to all aspects of the JSC's work) any particular decision or series of decisions. The relevant members and Chief Executive should attend if so required, unless they have a legitimate reason for not doing so.
- 16.2 Following each meeting of the JSC, the JSC's recommendations (if any) will be submitted to the LGR Implementation Board and/or County Council's Executive for consideration. The LGR Implementation Board will be required to consider those recommendations at its next meeting and respond to the JSC indicating what (if any) action the LGR Implementation Board proposes to take. The response should be made within 7 days of the LGR Implementation Board meeting and will be published on the website of the Administering Council.

## **17. Call-in**

- 17.1 Any 5 members of the Constituent Councils, to include members from at least 3 of the Constituent Councils, may request a call-in of a LGR related decision taken by the County Council's Executive. The call-in must be submitted in writing or by email to the Statutory Scrutiny Officer, indicating its support by all relevant parties along with the reasons for the call-in and proposed outcome(s). The Statutory Scrutiny Officer must notify the Monitoring Officer that administers the County Council's Executive/LGR Implementation Board of the call-in request.

17.2 “Call-in” is a facility which members can use to challenge Key Decisions where the JSC has not been involved prior to the decision being taken or where a member believes a decision has been taken without the proper process having been followed.

A key decision is defined as:

(a) Resulting in the local authority incurring expenditure\*\* which is, or the making of savings which are, significant having regard to the local authority’s budget for the service or function to which the decision relates; and / or

(b) Significant in terms of their effect on communities living or working in an area comprising two or more wards or electoral divisions in the area of the local authority.

\*\*There is no definition in the legislation of the word ‘significant’ in (a) above. Therefore, for the purposes of LGR key decisions the financial threshold at or above which a financial decision is significant (and a Key Decision) will be a total value of £500,000 for capital / revenue expenditure or savings.

Call-in of Key Decisions is subject to the following rules:

**(a) General provisions:**

(i) Call-in should be used on an exception basis and not to unnecessarily delay delivery of the Structural Changes Order and / or the implementation plan for the Somerset Council;

(ii) An individual Key Decision should normally only be subject to scrutiny once, whether pre or post decision;

(iii) Key Decisions cannot be called in where the decision requires urgent implementation. Urgent implementation requires the approval of the Leader of the County Council and the Chair of the JSC and their approval shall be recorded in the relevant report;

(iv) Call-in only applies to decisions. Recommendations (for example, made by the County Council's Executive and/or LGR Implementation Board to any of the Constituent Councils) cannot be called-in.

**(b) Scrutiny of Key Decisions before they are taken:**

This should focus on ensuring that the decision-maker has all the necessary information, to take a fully informed decision and that any procedures have been properly followed. Any scrutiny review at this stage should not pre-empt the decision. The decision-maker must take the views of the JSC into account before taking the decision.

**(c) Scrutiny of Key Decisions after they are taken but before they are implemented:**

(i) Key Decisions are published to all members and the public (via the website) within 2 working days of the decision date;

(ii) Key Decisions (unless urgency is agreed) must be called-in (following the process outlined in 17.1 above) within 5 working days of publication or the decision will be implemented automatically.

(iii) The Chair and the Vice Chair of the JSC will consider call-in requests against the principles of good decision-making and will either agree the request or detail their reasons for rejecting the request in a report to the next available meeting of the JSC. In reaching their conclusion they will take advice from the Statutory Scrutiny Officer and the Monitoring Officer and a summary of that advice will be included in the report to the JSC;

(iv) A call-in must specify the subject matter, the reason(s) for it, information required to enable full consideration and the preferred outcome;

(v) Each call-in will be considered at the next meeting of the JSC unless an alternative is agreed with the decision-maker;

(vi) The JSC having considered a call-in will report to the decision-maker;

(vii) Where an item has been subject to pre-decision scrutiny of the process, post decision call-in should normally only relate to the decision itself;

(viii) If there is no pre-decision scrutiny of an item then the process and/or the decision may be the subject of call-in.

**(d) Scrutiny of Key Decisions after implementation:**

This should only occur where the decision-maker was required to make a decision that was time critical or at a later stage to gauge the effect of the decision. Scrutiny in these circumstances is not part of the call-in process.

**18. Code of Conduct**

18.1 Members of the JSC are expected to observe the “Seven Principles of Public Life” (the ‘Nolan’ principles) and shall be bound by their Constituent Council’s Code of Conduct in their work on the JSC. Members are expected to act in the interests of the JSC, except where this would result in a breach of a statutory or other duty to their Constituent Authority or would be in breach of their Constituent Council’s Code of Conduct.

**19. Access to information**

19.1 JSC meetings are regarded as a council committee for the purposes of the Local Government (Access to Information) Act 1985. Meetings will be open to the press and public unless it is necessary to exclude the public in accordance with Section 100A of the Local Government Act 1972. All agendas, reports, and minutes of the JSC will be made publicly available, unless deemed exempt or confidential in accordance with the above Act. The Freedom of Information Act 2000 provisions shall apply to all business of the JSC.

**20. Rules of Procedure**

20.1 Save as outlined in this Terms of Reference the procedures followed at the JSC meetings shall be in accordance with the overview and scrutiny procedure rules of the Administering Council. In the event of any conflict between this Terms of Reference and the relevant overview and scrutiny procedure rules, the provisions of these Terms of Reference shall prevail.

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